

Portland Japanese Garden

Washington Park Strategic Operations Plan Phase 1

Rose Garden Children's Playground

International Rose Test Garden

Amphitheater

Reservoir 3

Explore or WASHINGTON PARK

Oregon Holocaust Memorial

Lewis & Clark Monument

Stearns Canyon

Stearns Canyon **Pedestrian Entrance**

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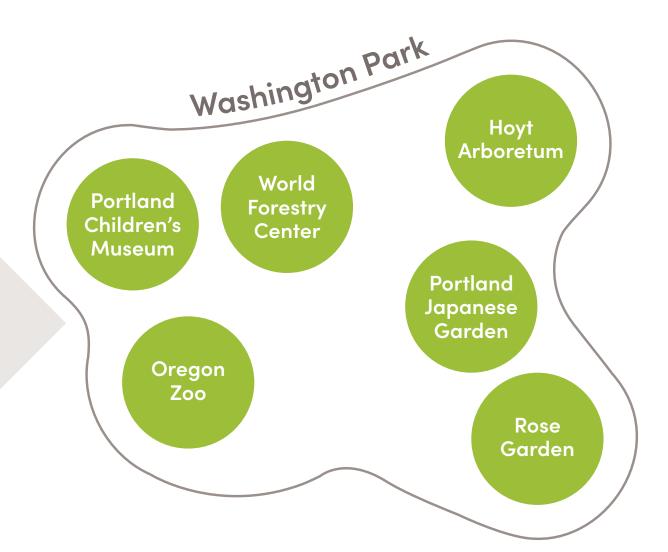
68 One Park, One Team



F R O M

<u>T O</u>





A

ONE PARK Washington Park Strategic Operations Plan Part 1

Since its founding in 1871 as one of Portland's first public parks, Washington Park has grown to include several of the region's most beloved and unique gardens, memorials and cultural institutions including the International Rose Test Garden, the Portland Japanese Garden, Hoyt Arboretum, the World Forestry Center and the Oregon Zoo.

Project Overview

From the first roads built to access the Park in the 1870s, to the 1903 Olmsted Plan and the 2017 Washington Park Master Plan, Portland has consistently aspired to improve access and visitor experiences in the Park.

This project continues that tradition.

Coming out of the 2017 Washington Park Master Plan, the Explore Washington Park Board initiated the Washington Park Strategic Operations Plan (WPSOP). Phase one was an internal process to build alignment and define the Park's purpose, values and role as a signature park serving the Portland region, in order to then identify top level planning projects.

One Park is the project mantra and internal transition from operating as neighboring institutions to building a world-class park with many destinations within it. This is a shift in mindset as well as internal processes and operations. Phase 1 defines the core elements for this One Park Vision: the Park's purpose, principles and project priorities.



Project Goal

To establish a unified identity and vision for Washington Park

Project Objectives

- **01** Integrate insights and perspective from visitors, locals, experts and stakeholders
- **02** Develop inspiring shared language and visuals for Washington Park's purpose and actionable principles to guide stakeholders in project priorities and decision making criteria
- **03** Identify Washington Park priorities and develop the project focus areas for WPSOP Phase 2
- **04** Engage the EWP Board and key stakeholders as co-creators to ensure, authenticity, ownership and urgency in the work

WASHINGTON PARK'S PURPOSE

IDENTITY

Purpose and Principles

The purpose statement articulates why this Park exists and is shared among the institutions and partners within it. The principles are meant to inspire behavior, guide decisions, shape goals, and offer a clear sense of direction and meaning for the overall Park.

ioonnect

ONE PARK Washington Park Strategic Operations Plan Part 1

PARK PRINCIPLE 01

We are caretakers of the natural world.

From transit to daily operations, every action we take impacts the Park, community, and region.

As such, we make decisions that minimize harm and nurture a healthy Park and planet.

PARK PRINCIPLE 02

We eliminate barriers that exclude.

We empower diverse perspectives and proactively break down barriers to make the Park equitable and inclusive. It's our responsibility to make the Park a place where everyone feels they belong.

In everything we do we ask:

How can we improve the health of our Park and planet?

.

In everything we do we ask:

How can we make visitors feel welcome and safe?

ONE PARK Part 1 **Park Vision Washington Park Strategic Operations Plan**

PARK PRINCIPLE 03

We are stewards of exploration.

We support visitors with tools, resources and services to access and explore the Park with ease and confidence.

We embody the nature of Portland.

PARK PRINCIPLE 04

A Portland experience isn't complete without a visit to Washington Park. As Portland's signature park, we are an integral part of Portland's identity, community, culture, and commitment to accessible nature.

In everything we do we ask:

How can we make it easier to explore the Park?

In everything we do we ask:

How can we celebrate and contribute to Portland's unique identity?

PARK PRINCIPLE 05

We are One Park: a community of destinations.

Unique in expression, united in mission, we are stronger together.



In everything we do we ask:

How can we reinforce the strength of a community of destinations?

IN SUMMARY
PURPOSE AND PRINCIPLES

PARK PURPOSE

To connect people with the culture, diversity and wonder of nature.

PARK PRINCIPLE

We are caretakers of the natural world.

From transit to daily operations, every action we take impacts the Park, community, and region. As such, we make decisions that minimize harm and nurture a healthy Park and planet.

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PARK PRINCIPLE

We are One Park—a community of destinations.

Unique in expression, united in mission, we are stronger together.



STRATEGY

Visitor Experience Framework

Insights and

Insights and **Opportunities**

The visitor experience brought the internal stakeholders together to identify barriers, insights and opportunities to improve the Park experience and expand reach and impact. The focus areas address the complete journey including awareness, interest, access and Park experience. It also acknowledges that the strength of the overall Park lies in the strength of the overall organization and its ability to adapt and grow.



One Park

Internal Organization

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Adapt internal systems to serve future growth and funding

ONE PARK **Washington Park Strategic Operations Plan Park Vision** Part 1

PROJECT PRIORITIES

Operations Plan

Working from the Park insights and focus areas, the Advisory Team developed project priorities to establish a strong foundation and capacity to achieve the Master Plan. These projects and high level scopes of work are the Washington Park Strategic Operations Plan for the next five to ten years.



Make it easy to enter and explore the Park

Wayfinding Plan

- Wayfinding Audit
- Visitor Flow Analysis (pedestrian, bicycle, auto, transit)
- Visual Brand System and Communication Hierarchy (Park, Institutions, entrances, zones)
- Strategy and Proposed Toolkit (maps, sign types, digital tools, entrances and gateways)
- Preliminary Design and Prototype **Testing**
- Final Design and Implementation Plan

Transportation and Access Plan

Study of offsite parking options and viability to inform Park projections on (1) parking (2) mode-split and (3) attendance

Establish parking projections for the next 5-10 years including mode-split and attendance goals

Prioritize the Master Plan phasing strategy project list (transportation projects with asterisks on pages 75 and 77 of Master Plan)



Identity

Build a system to support a clear mental model of the Park

New Park Name

Request for PP&R to lead a discussion about a Park renaming process and what it entails in terms of:

- Timing
- Public Engagement
- Decision Making
- EWP Board's role

Brand-identity System

Build a graphic identity and naming system to support One Park mental model and celebrate the community of destinations

- Park logomark
- Naming and visual lock-up with the Park and Institutions
- Park Voice
- Brand application (website, social media, merchandise, etc.)

Recommended that this work moves forward with the Wayfinding Plan, regardless of name change decision.



Visitor Services

Provide tools and services for Park-wide visitor experiences

Park Visitor Center

Test a kiosk at Stearns Canyon entrance as a continuation of the EWP visitor service program with a focus on providing:

- An overview of the Park
- Park expertise
- Information on unique experiences and amenities

Consider:

- Transition plan to permanent visitor center(s)
- Semi-permanent, year-round visitor center as interim step

Enhanced Maintenance and Amenity Plan

Develop quality standards for the Park along with a maintenance plan to ensure ongoing progress and upkeep.

Consider:

- Year-round restrooms
- Affordable food options
- Accessible trails and services
- Ivy control goals
- Enhanced water and rest areas
- Park-wide wifi



Marketing and Communications

Increase awareness, visits and stewardship of One Park

Park-wide Marketing Plan

Streamline a Park-wide marketing plan and calendar

Develop Park-wide and crossinstitutional offerings to increase first-time visits

Develop a Park-wide membership

Park-wide DEI Plan

Develop a plan to build relationships and partnerships to include and empower the BIPOC community

DEI plan to include local Indigenous group(s) to share Indigenous history and heritage of the land within the Park and the region

Funding Model Study

Identify a sustainable funding model to meet current and future needs of the Park. Specifically address funding diversification and plans for:

- Capital improvement projects in the Master Plan (led by PP&R)
- Enhanced visitor services and infrastructure
- On-site and off-site parking solutions

The funding model study should also identify a clear process for fund allocation proposals and decisions

Internal Organization and Culture

Clearly define roles, responsibilities and project priorities for PP&R, EWP and the EWP Board (recommended on an annual basis)

Commit to diverse representation of the communities the Park serves on the EWP Board

Invest in educating, inspiring and connecting employees, staff and volunteers throughout the Park

Internal **Organization** Adapt internal systems to serve future growth and funding

PART 2

Research Methods and Workshops

In order to establish why the Park exists, how it should behave to live its values, and what projects are the most important to tackle first—we needed to listen and learn. We dug into the history of the Park to learn from past context that shapes where we are today. We spoke with the internal partners, read strategic institutional plans, and analyzed tourist and visitor data. We heard from recent and long time locals, some who never had heard of the Park, and others passionate about making it more inclusive.

The entire Explore Washington Park Board rolled up their sleeves and dove into this research—contributing their perspectives and expertise to ultimately find alignment and direction forward. This section documents the research and workshops that served as the foundation for the Park's purpose, principles and Strategic Operations Plan.

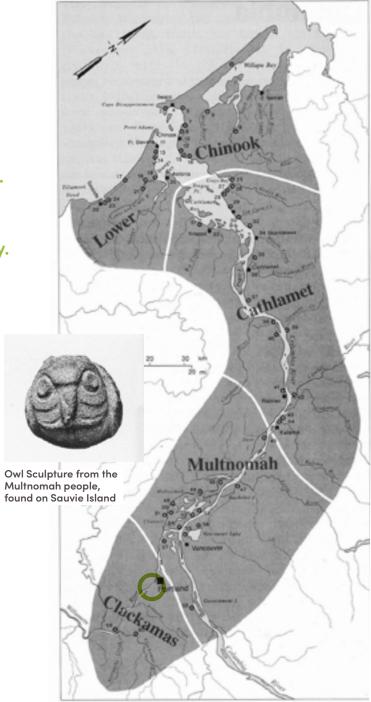
ONE PARK **Washington Park Strategic Operations Plan Project Process**

Since time immemorial

Native Land

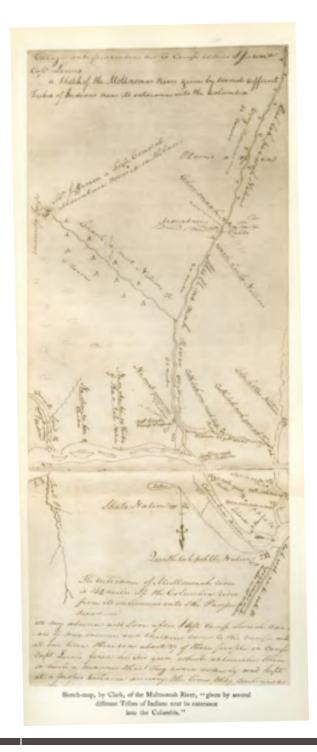
This land was Native hunting and gathering ground since time immemorial. Despite the strong Native heritage in this region, there are no Native partnerships and little representation in the Park today.

The Park's history sheds light on its origins and the forces that have shaped it over time. Understanding historical context (shown in gray) can help in addressing some of the issues the Park faces today.



Since time immemorial

Native peoples including the Multnomah used this area for hunting and gathering, living in winter villages and summer camps. The primary Native groups included the Chinook, peoples speaking dialects of the Chinookan language, which included the Kathlamet, Wasco and Wishram, Clatsop, Multnomah and Clackamas nations. Several nearby villages were located on Wapato Island (Sauvie Island) and in the late 1700's it is estimated that several thousand people lived there.





Incorporation of Portland

Donation Land Claim Act spurred white "settlement"

From 1850–55 (when it expired), approximately 30,000 white immigrants entered Oregon Territory; about 7,000 individuals made claims. Between 1850–60, Oregon's population grew from 11,873 to 60,000. It granted free land to "Whites and half-breed Indians" in the Oregon Territory.

1800-1840s

Late 1700s and early 1800s

Trading and commerce began between Native peoples and British/ American fur companies which brought illness and disease, devastating the Native population.

1805–06 Lewis and Clark passed through the Columbia River and up the Willamette to near what is now St. Johns Bridge.

1830 The Indian Removal Act of 1830 institutionalized the practice of removing Native Americans from their ancestral lands.

1844 Acts to prohibit slavery and to exclude Blacks and Mulattoes from Oregon were passed. The infamous "Lash Law," required that Blacks in Oregon – "be they free or slave – be whipped twice a year until he or she shall quit the territory." It was soon deemed too harsh and its provisions for punishment were reduced to forced labor.

1851 Eli and Ann C. Stewart filed a homestead claim on part of what is now Hoyt Arboretum.

1852 Amos King claimed additional land around the Stewart claim, stretching down the hill into Portland, to his tannery (near Providence Park).

1857 Oregon residents voted against slavery but in favor of excluding "free Negroes" from the state. The state's African American population faced either leaving the state or suffering southern-style segregation well into the 20th century. Meanwhile, a new exclusion law was added by popular vote to Oregon Constitution's Bill of Rights.

1859 On February 14, 1859, Oregon became the only state admitted to the Union with an exclusion law written into a state's constitution.

SOURCES

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1980 Master Plan Historic Maps including Land Office and Sanborn Open Space and Park Development 1851-1965. Portland Parks & Recreation Portland's Washington Park A Pictorial History, Donald R. Nelson
The Legacy of Olmsted Brothers in Portland, Oregon, William J. Hawkins, III
Handbook of North American Indians, Volume 7, Smithsonian Institution Portland in Three Centuries, Carl Abbott HoytArboretum.org OregonEncyclopedia.org Portland City Archives and Records Center

ONE PARK **Washington Park Strategic Operations Plan** Part 2 **Project Process**

Park Origins

The Park takes shape

The city purchased land for a park and hired Charles M. Myers to transform the land, or wilderness, into an accessible city park for people to enjoy. The topography made physical access a challenge for visitors from the very beginning.



c. 1870

1860

The city buys 40.78 acres from homesteader Amos King, for a public park Initially, the Park had few roads and was a wilderness area thick with brush, trees, and "roaming cougars" that discouraged access and daily use of the Park.



Park Keeper shapes a usable City Park Charles M. Myers was appointed Park Keeper from 1885-1901. A former seaman without landscape training, he on memories of his native

1886 Entrance at

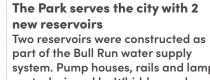
Washington Street,



The Portland Zoo begins in City Park with the gift of a grizzly bear The Portland Zoo was established when Richard Knight gifted the Portland City Council a grizzly bear that was kept on the grounds of City Park.



1890 Cable cars were added in City Park and operated until the 1930s.



system. Pump houses, rails and lamp posts designed by Whidden and Lewis. Pedestrian walkways wound around the reservoirs.



transformed the park drawing German and European parks.

1870s Carriage drives were built up hillsides from Canyon and Barnes County Roads to provide access.

1888 Georgiana Burton Pittock, wife of publisher Henry Pittock, invited her friends and neighbors to exhibit their roses in a tent set up in her garden; establishing the Portland Rose Society.

1890

ONE PARK **Washington Park Strategic Operations Plan** Part 2 **Project Process**



1903-04 A Park vision is created: **The Olmsted Plan**

The City hired the Olmsted Brothers to design the Lewis and Clark Exposition and to design an overall park system for Portland, including recommendations for City Park: change the name, move the entrance, separate roads and pedestrian paths, and replace formal gardens with native species.

Park Ambitions

The Olmsted Vision

In 1903 the Olmsted Brothers recommended renaming the Park to be more inspiring and descriptive along with expansion and project developments. They also built a vision for the Portland city park system we know today.



Stairs were completed at the Park Place entrance to City Park, encouraged by the Olmsted Plan.



· 1905–6

Sacajawea and Jean-**Baptiste statue**

This statue, by Alice Cooper, was unveiled at the Lewis and Clark centennial. Suffragist Susan B. Anthony delivered an address at the dedication. The statue was moved to Washington Park in 1906.

Coming of the White Man statue A bronze statue of two Native Americans, one depicting Chief Multnomah, sculpted by Hermon Atkins MacNeil.





PARKS' NAMES CHANGED

DESCRIPTIVE.

City, Ladd and Williams Becom Washington, Laurelburst and Mt. Tabor by Order of Board.

The names of the City Pack, Lodd Fark and Williams Park were changed to Washington Park. Laurallware Fark and Moute Tabor Park, respectively, by the Park Board at its meeting yester-day afternoon. The question was raised whether this action must be confirmed by ordinance of the Council, and an ordinance of the Council, and an ordinance of the Council, and an ordinance of the Council, and an

man be descriptive of the locality, it also was decided that so far as possible points of vantage, reads and drive-ways be named after the flora of the section, and special sections, tracts and areas after blaterioni events or persons in some way connected with them. Representatives or the Jochai Eervice Council asked that at the City Park a rest cottage of three or four rosus for the convenience of women and cilidren be built; that an attendant be placed in charge, and one return be fitted up in such a way that the place could be used for an emergeter housely.



City Park renamed Washington Park Park name changes to Washington Park

based on the entrance at Washington Street, which is now Burnside.

1900s Several military bands applied for the paid privilege

1905 World's Fair Centennial of Lewis and Clark Exposition.

1910 Hillside Farm (now the site of Hoyt Arboretum) closes due to scandals involving lax and corrupt supervision and intolerable conditions for people with infectious diseases and mental illness, and later moved to Troutdale.

1912 Oregon becomes one of the first states to permit women to vote.

1914 The first tennis court opened in Washington Park at the cusp of a growing trend for the sport.

1917 The Park Bureau approved the idea of an International Rose Test Garden for the outdoor scientific testing of new roses and development of existing varieties.

1919 Portland Board of Realty approved a "Code of Ethics" prohibiting realtors and bankers from selling property in white neighborhoods to people of color or providing mortgages for such purchases.



The Zoo moves to a formal location



1924 The International **Rose Test Garden** opens in June

The idea for Hoyt Arboretum is approved C.P. Keyser, the Superintendent of Parks convinced several people in lumber and forestry and County Commissioner Ralph Warren Hoyt to start an arboretum

in Portland, influenced by Frederick Law Olmsted and Arnold Arboretum, called Hoyt Arboretum.



1922 Multnomah County deeds Hillside Farm (160 acres) to the City

1920's The West Hills Golf Course was built on 60 acres of the former Hillside Farm and was Portland's third public golf course.

1930-1940s

1930s Great Depression

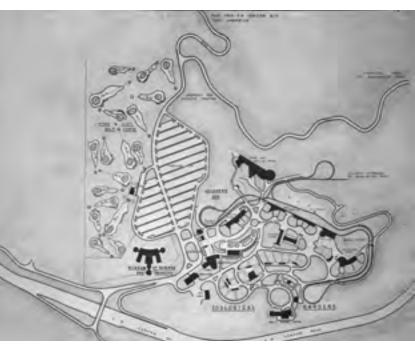
1948 Forest Park is established

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to provide music in the Park.

City Park was initially considered for the site, but was ultimately not selected.

ONE PARK Washington Park Strategic Operations Plan Part 2







· 1958–59

The South end grows: OMSI moves in and the Zoo moves to a new location (its current site)

OMSI (Oregon Museum of Science and Industry)

OMSI (Oregon Museum of Science and Industry) moved to Washington Park in 1958. The new site for the Zoo in the South section of the Park, named Portland Zoological Gardens, opened in 1959.





The Portland
Japanese Garden
opens in an effort
to bring peace
and cultural
understanding
The Portland
Japanese Garden
formally opened
to the public for
the summer on the
former Zoo site.

Major Expansion

The South End Develops

The experience of the Park dramatically changed with OMSI and the Zoo opening in the south end. The mental model of the overall Park along with access throughout was, and remains, a challenge.



Forestry Center moves into new building in Washington Park

· 1981

First Washington Park Master Plan

The first Washington Park Master Plan had directives to: encourage multi-mode transportation to and through the park, define the park entrances, create a pedestrian path to link the two ends of the park, provide better accessibility, maintain Kingston as a scenic roadway by improving scenic turnouts, reopening obscured views and improving its structure as a primary transit road for cars and bicycles between north and south areas, and removing parking problems.



1987
The Vietnam Veterans
of Oregon Memorial
opens inside Hoyt
Arboretum

1930

1950s Mayor Terry Schrunk and members of the Portland community conceived the idea to build a Japanese garden on the site of the old zoo in Washington Park, forging a healing connection to Japan on the heels of World War II.

1954 Congress terminated federal aid granted by treaties with 109 tribes, dissolving the Klamath, Grand Ronde and Siletz reservations and sanctioning the selling of their tribal lands.

1957 Celio Falls on the Columbia River east of The Dalles was destroyed with the construction of The Dalles Dam. The falls and a way of life for Indian tribes who had fished there for millennia disappeared.

1959 Oregon finally ratified the 15th Amendment to the U.S. Constitution which provided that no government may prevent a citizen from voting based on that citizen's "race, color, or previous condition of servitude" (slavery).

1960

1960s Soccer Field & Archery Range is built.

1961 The site for the Portland Japanese Garden was dedicated and design began by Professor Takuma Tono.

1962 NAACP charged Portland with having racially segregated schools.

1964 The massive log structure built to house the Forestry Building for the 1905 Lewis and Clark Exposition burned down.

1967 The development of SW Kingston Drive, between the Japanese Garden and the Oregon Zoo, to relieve traffic on SW Fairview and connect the north and south ends of Washington Park. Japanese Garden was dedicated and design began.

1970

1975 Frank Beach Memorial Fountain (officially titled Water Sculpture) was dedicated in the International Rose Test Garden to honor Frank Edwin Beach (1853–1934), the man who is said to have christened Portland the 'City of Roses' and who first proposed the annual Rose Festival.

1976 The Oregon legislature places the zoo under the jurisdiction of the Metropolitan Service District (now Metro). The zoo is renamed the Washington Park Zoo.

1980

ONE PARK **Washington Park Strategic Operations Plan** Part 2 **Project Process**



Washington Park MAX station opens 200' underground TriMet opens the westside MAX Line, including an impressive entrance to Washington Park.



Portland Children's Museum moves into the Park Portland Children's Museum moved to Washington Park in the former Oregon Museum of Science and Industry building.



2004 **Holocaust Memorial opens** The Oregon Holocaust Memorial was dedicated and features a wall that commemorates the people who died in the six killing-center camps of the Holocaust.



Towards a Unified Park

Explore Washington Park (EWP), a non-profit was formed to manage Park-wide transportation and visitor experience. EWP launched a free shuttle to take visitors to the various Park destinations—a strong move to connect the Park.

Portland Japanese Garden expands to the world stage The Portland Japanese Garden opens its new Cultural Village designed by world renowned architect Kengo Kuma.



The Park shuttle launches, connecting the Park together Free Shuttle starts to take visitors to various destinations in the Park.

Washington Park Master Plan Update Washington Park Master Plan update accepted by City Council to build on the Park's strengths and assets and to prepare it to meet the region's growth over the next 20 years.

· 1992

OMSI moves to its

current East-side site

1995 The Rose Garden Children's Park was completed and opened in partnership with the Portland Park Bureau and the Rotary Club of Portland, built to be accessible to people with disabilities.

1996 Portland's Best Rose award was established which brings rose experts from around the world to attend a one-day judging to select the best rose that day from thousands of submissions.

1998 The zoo is renamed the Oregon Zoo to better reflect its location and emphasis on native wildlife

2000

2000 Oregonians finally voted to remove all racist language from their constitution. Though discriminatory language was rendered unenforceable by federal laws and amendments to the U.S. Constitution, it was not until this election that removal of several examples of institutional racism and oppression were removed.

2002 The zoo launches Future for Wildlife. This conservation program begins breeding species for eventual reintroduction into the wild.

2012 Explore Washington Park established to manage transportation improvements and implement programs to improve overall visitor experience

2020

2020 COVID-19 Global Pandemic

2020 Murder of George Floyd ignites global and local uprising against systemic racism and police violence

2020 Local businesses and institutions struggle to survive

2020 Devastating wildfires with record air pollution in the Portland region

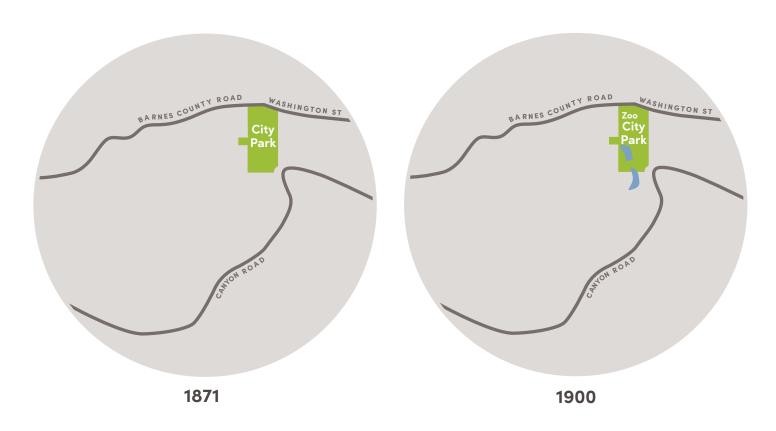
2020 Timed ticketing at Portland Japanese Garden and the

2020 Temporary closures due to COVID of Portland Children's Museum, World Forestry Center and Hoyt Visitor Center

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2020 Drive-thru Zoo Lights experience

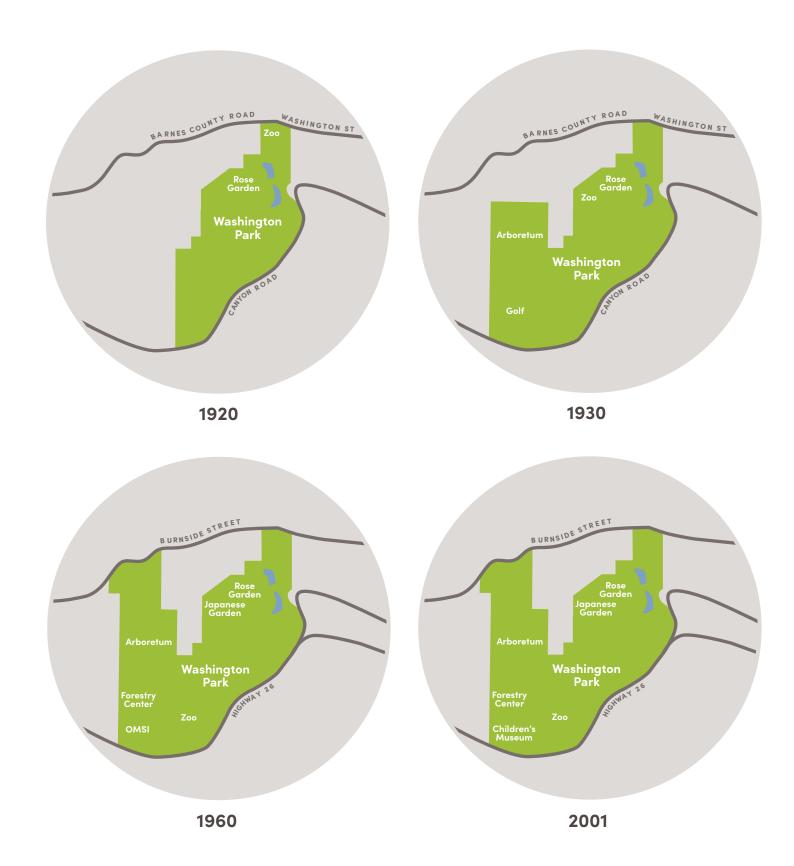
2021 Portland Children's Museum closes permanently



RESEARCH

Park Evolution

Since the initial purchase of land in 1871, the Park has evolved in countless ways. Illustrated here you can see the physical transformation over the years and the consequent challenges visitors face today in understanding the boundaries of the Park and how to navigate within it.



SOURCES

1980 Master Plan
2018 Master Plan Update
Historic Maps including Land Office and Sanborn
Portland City Archives and Records Center
Note: Boundaries are approximate and for representational purposes

RESEARCH

Partner Survey

After interviews with board members. partners, employees and volunteers, seven themes emerged on the strengths and unique opportunities for Washington Park. The following quotes from those interviews begin to define the themes and bring them to life.

"Washington Park has the best of Portland in one place."

> "The Park is the epitome of being in Oregon, and it's on our back doorstep. Lush, green and full of

adventure and discovery."

Experience

Regional identity

"I'm proud as a Portland citizen that the city's founders set aside this area and that it has continued to evolve over time."

"A positive visitor experience is one that you share with others and want to return to."

"If we are world-class and people have a positive visitor experience then we have to be equitable, safe, smart way-finding, and have people walk away feeling better than when they walked in."

"The more the experience is unified, the more people will come back and the more positive word of mouth plays a role."

"A family should walk away from a visit to Washington Park feeling as if they belonged, were valued and cared for, and felt safe and inspired."

"It's our responsibility to reduce our footprint and protect the natural environment for people and animals that inhabit our planet."

"I think most people go first for recreation and get the bonus of education and conservation."

> Conservation and Sustainability

We facilitated an online video survey for park stakeholders and received 32 responses. Several respondents also completed optional follow-up interviews. The following institutions and organizations participated:

Arlington Heights Neighborhood Association, Forest Park Conservancy, Gresham Chamber Arlington Heights Neighborhood Association, Forest Park Conservancy, Gresnam Chamber of Commerce, Hoyt Arboretum Friends, Metro, Opal School, Oregon Jewish Museum and Center for Holocaust Education, Oregon Zoo, Pithock Mansion, Portland Children's Museum, Portland Japanese Garden, Portland Parks and Recreation, Portland Parks Foundation, Sylvan Highlands Neighborhood Association, Travel Portland, TriMet, World Forestry Center

"We need to keep Washington Park natural and healthy. In 1984 there was talk about invasive ivy and ...we're still not doing enough now."

"There is no other cultural center in the world directly connected to a wilderness wonderland." "The venues are the best of their kind especially in our city. They each stand out as individual institutions, but having them all together takes it up a notch." Quality "There's not another place in "In the past, the city has thought the Park needs new features. New attractions. the city like it." ...they miss the fundamentals. That it's safe. It works well. We've got good stuff in poor condition. Good stuff should be maintained in good condition." "This is a Park for all and so are the institutions." "If we position ourselves Access as a collection we can offer more value." "There's something for everyone."

"While the Park is a popular tourist attraction, I would like the Park as a whole to prioritize the Portland and regional community when planning programming, projects and a vision for the future."

> "I can't imagine Portland without Washington Park. That environment is critical to the neighborhood and the entire city to have access to a safe nature experience for all people and the community."

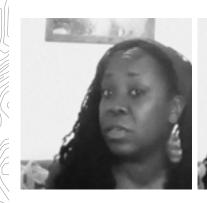
Community

"Washington Park as a whole helps us feel like we're part of something bigger than ourselves. We are within a family of cultural and outdoor organizations."

Partnership

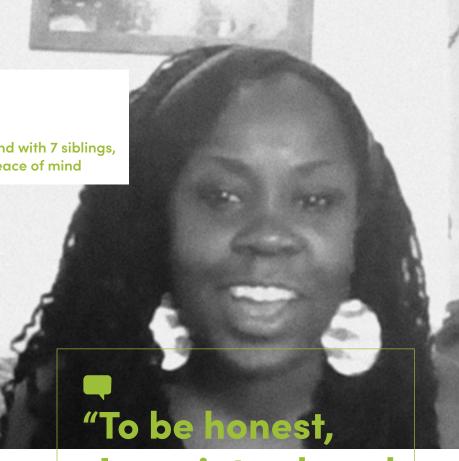
Zuwena she/her 38 years old





In her 20's Zuwena started walking and taking hikes to alleviate depression. Although her parents feared she was putting herself in danger by hiking, she hasn't stopped. Zuwena hikes to enjoy the moment, get lost in the surroundings, and share the same energy flow with friends and nature. She considers it a bonus that she also gets her heart rate up in the process.

Zuwena's idea of Washington Park is that it's an uphill and winding route that "takes you to the Japanese Garden." She wasn't sure where it began or ended and assumed Forest Park was synonymous with Washington Park. Regardless, she's not motivated to hike there because she has options on the East Side that she assumes are just as good.



I was introduced to hiking as a way to alleviate depression, unwind and get out of my head."

RESEARCH

Interviews

There's no better way to understand the needs of visitors and non-visitors than by speaking directly with them hearing in their own words about their thoughts and experiences.

Washington Park Strategic Operations Plan

These interviews complement the 2018 Washington Park Master Plan's outreach, and intercept survey data collected by Explore Washington Park. We spent time with each person to understand their background, relationship with the outdoors, parks and specifically Washington Park.

Participants were recruited across the region, ranging in age, gender, race, language, physical ability, family makeup, and familiarity with the Park. We spoke with longtime Park visitors and people who have never heard of Washington Park (even if they have been to a destination within it).

ONE PARK

We recruited and interviewed 12 people to learn more about their per and experiences with parks and Washington Park in particular Interviews took place in November of 2020.







Dan moved to Portland from Utah for a job in June 2020 after graduating with a degree in Bio Engineering. His brother drove him out for the move, and they visited the Portland Japanese Garden for a break. He remembers the tall trees, crisp air, waterfall and exhibit. He said it wasn't cheap but worth it. He misses the Utah mountains but loves all the trees and green in the Portland area.

To Dan, a city park should support small local businesses, or connect with non-profits to work with the homeless. It should be a place for people to feel safe. He said he thought young kids should be able to relax and rest and not worry about being harassed by rangers or security.

"I've been to Washington Park. It's in Seattle. A bunch of trails and tennis courts I think."

don't feel like you're in nature. At the Zoo you're surrounded by forest and trees. It's unique." Ella they/them 18 years old From Vermont, obsessed with zoos Visiting Portland on a road trip

Driving into Portland for the first time Ella was impressed by Portland's bridges, the "gondola" (aerial tram to OHSU) and general creative vibe. Ella had always wanted to visit Portland and sensed that "walking her cat on a leash" and "making jewelry in a park" would be embraced here.

"In most parks you

On Ella's cross-country road trip, they made a point to visit the local zoo in each city, and felt that the Oregon Zoo had a strong focus on local animals and nature. Their key memory was being in the hills and feeling like the zoo is in the forest.





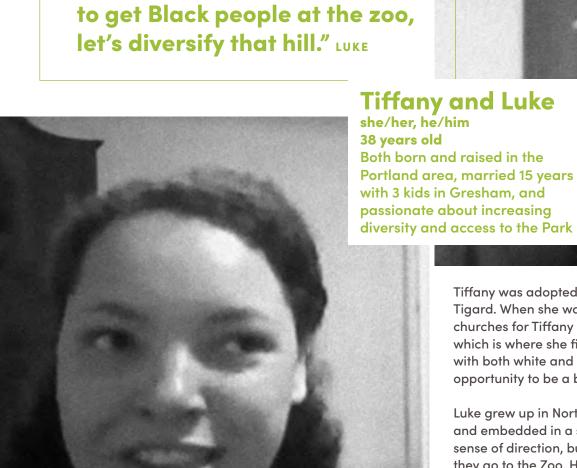
ONE PARK











"We're going through a modern

And we want to stand up and

say hey, however we can help

day civil rights movement.

"If people are going to spend the money then they need to know why it's worth it to them." TIFFANY

Tiffany was adopted into a white family and raised in Tigard. When she was a teenager her family changed churches for Tiffany to be with other black people, which is where she first met Luke. Tiffany connects well with both white and black communities and sees an opportunity to be a bridge.

Luke grew up in North and NE Portland to hippie parents and embedded in a strong community. He is proud of his sense of direction, but admits that he gets lost every time they go to the Zoo. He doesn't feel the same draw to the Zoo as Tiffany, but visited Hoyt Arboretum with his kids on a field-trip and loved learning from an expert about the trees and trails.

Tiffany and Luke have a hard time getting their friends to go to the Zoo or Washington Park. The cost, location and perceived limited programming makes it hard to convince their friends that it's worth the trip. But they are optimistic it can be done if the Park is intentional and collaborative in its approach and development.

"A regional park should support local communities and push perspectives and conversations further than normal parks can." Elli was born in Milwaukie and raised in West Linn where "all the houses and the people were the same." When she was 8 her mom changed careers and they moved to North Portland, right next to Peninsula Park. Nothing was a carbon copy—people, houses, and neighborhoods were more unique.

Project Process

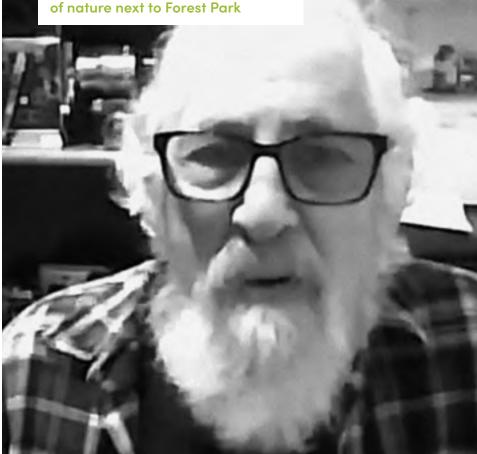
Nature is a stress reliever for Elli. She isn't sure what Washington Park is. "Is it in Washington?" But she knows the Rose Garden and Zoo areas. For her, there needs to be a reason to go to a regional park that is better than her local park or a trip to the Gorge. It shouldn't have the same activities that local communities have, it should complement what already exists and push local perspectives and conversations even further.

Project Process

Jonathan

he/him 68 years old

A film maker from a New Zealand hobby farm, moved to Portland 10 years ago and lives in a wild section





Originally from a small hobby farm in New Zealand, Jonathan's restless nature and career in film brought him to Portland for work and family. He liked the city's reputation as an artsy, creative place with quirky characters.

He found a home below Forest Park on the Beaverton side with 3/4 acre, a little creek, deer, coyotes and rabbits. Jon appreciates the variation of nature in Portland from wild to groomed and curated. He fears commercialized nature, like the entrance to Yosemite that he says is against the entire point of the park with the commercial atrocities. He sees Washington Park as an off-shoot of Forest Park. He said that no one really promotes Washington Park so it's hard to know.



"Portland is different and I'm different. Seemed like a good fit."

"When people nod or say hi, it feels

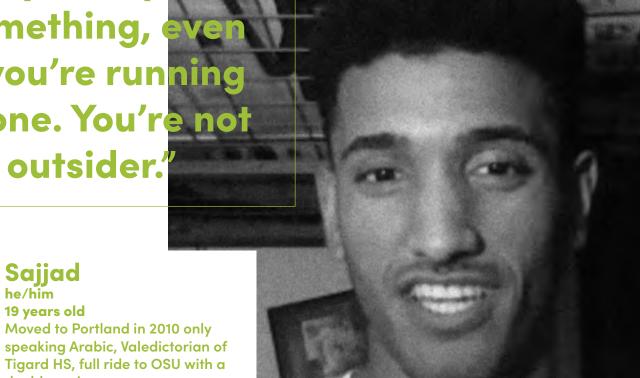
like you're p something, ever if you're running alone. You're not an outsider."

Sajjad he/him

19 years old

double major

Part 2



Sajjad grew up playing outside in Cairo, exploring pyramids, the Nile, and playing marbles outside. Moving to Portland he loved the playground because it was a place he could fit in with everyone.

Sajjad is naturally curious and interested in trying new things—the first to say yes to an invitation. He bikes, runs and hikes. When he's on a trail, people will nod or say hi. He said it feels like you're part of something, even if you're running alone. You're not an outsider.

Sajjad was not sure what Washington Park included. He knew it was a large area and described it as "a bunch of landscapes and gardens." He didn't feel confident discussing Washington Park and admitted that he is more comfortable exploring new places when friends or family invite him.





Washington Park Strategic Operations Plan Part 2 Project Process

"Parks are a place to connect with communities, give back, and teach the next generation to respect nature, culture and art."



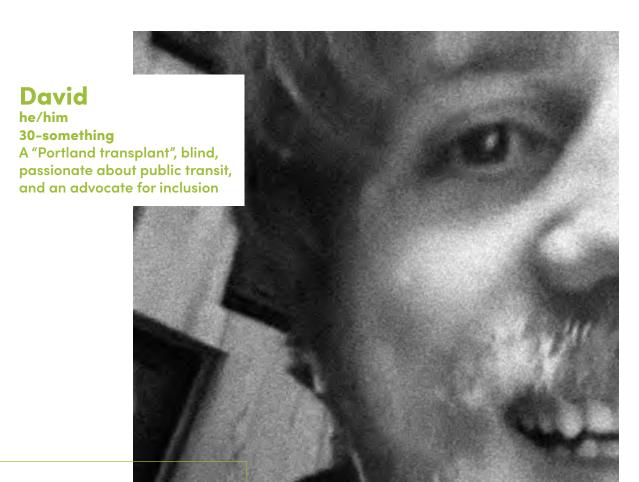
In 5th grade Kvetka's family moved from San Jose to Portland for her dad's job. It was a hard year, boys were mean, "there was no bubble tea—just Starbucks and Hollister." In 6th grade she got into a new school focused on art and felt like she had a new start, with a whole new world opening up for her.

In 8th grade her friends took her to Washington Park.
They parked on the side of a road and she was afraid it wasn't legal, but her friends reassured her and they hiked to a little clearing and drew together—it was magic. "So quickly it feels like nature—like the gorge but without the waterfalls"

Kvetka describes Portland as "all about nature with crazy forest right up to beaches, and snow or wild flowers on Mt. Hood." It's not high end or "bougie"—it's about food trucks, fusions, and being real. Parks didn't feel "alive" in California. It wasn't an experience like it is here.

That area (Washington Park) is like a park hub. A little town of things to do. But it's frustrating driving there because it's easy to get lost—stuck on a one-way and then you're in a random neighborhood. "I have an electric car and worry about getting lost and running out of battery!"

Kvetka says nature is art that is always changing which makes nature the perfect home for people's art to live too. It's a place to connect with communities and give back and teach the next generation to respect nature, culture, and art.



"You can't help but be more connected to nature here because of the air. Smells of rain, forests, and the river are everywhere."

David visited Portland the first time in 2015 and moved here from Baltimore 5 months later. Being blind, David is acutely aware when places have not been designed considering his needs, and was impressed with Portland's transit system.

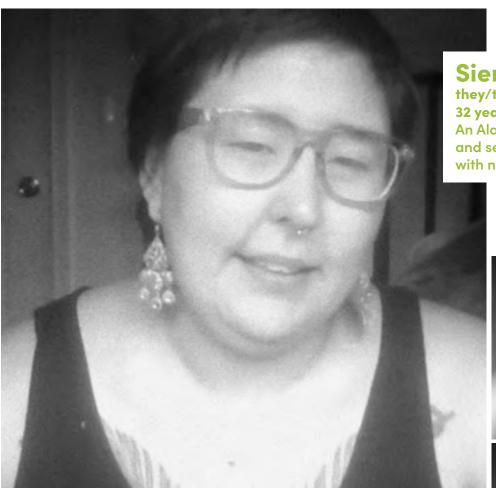
Using public transit primarily, David learned about the Zoo and Washington Park navigating MAX. "Wow, they have a subway stop for the zoo? That's major!" Upon visiting the Park with his girlfriend, he got off the MAX only to get on a shuttle for another commute and wasn't thrilled. "It all adds up."





It's important for David to be able to create a mental map of a place. Although he has been to Washington Park several times, he hasn't been able to create a mental map of the area. He said the signage isn't accessible to him.

David feels a city park should be accessible to all. Nothing says two blind people can't hike together, but people need to be encouraged and welcomed.



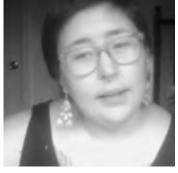
Sienna
they/them
32 years old
An Alaskan native, in Portland since 2016
and seeking authentic cultural connections
with nature and community

Sienna was born and raised in Anchorage Alaska and came to Portland in 2016 because their partner was moving for school. The PNW feels like home because of the flora and culture. There's an outdoorsy vibe everywhere here—hiking, biking, camping, fishing, hunting. Here you can do city living but not feel suffocated by the city. It's a bigger city than Anchorage but not as ethnically diverse, which was surprising to Sienna.

As an Alaskan Native, Sienna sees hunting and fishing as a way to stay alive and a way to honor their native culture. Sienna is looking to connect with people in Portland around culture and nature.

In 2016 Sienna visited the Portland Japanese Garden and still has the photos as their computer wallpaper. Sienna relies on public transit since they moved to Portland, and the trip to the Garden required 2 buses and a 15 minute walk—so not something they would do all the time. Sienna would consider going more often if there were relevant cultural or community events like concerts, art performances, or geo-caching.













Born and raised in Portland with his brother and sister,
Austin went to 4 different high schools because of family
moves and football opportunities. He graduated from
Clackamas High School in 2018 and plays football at
Siskiyous Junior College in California, but is currently in
quarantine at home in Happy Valley.

He says people think of Portland as cool, hipster and weird, but that's closer to downtown. Austin described the Portland region as having a lot more poverty, more color, but also more "real." Austin loves the water and Lake Billy Chinook, snowboarding, playing 5 on 5 at parks and football. If a friend visits Portland he rents scooters, hits up 24-hour Hot Cakes and a Fatboy burrito at Cartlandia.

Austin has no idea what Washington Park is. He is only familiar with the Zoo because he went to 1 of 4 Proms there, and remembers it was a long drive, through a tunnel and in a forest. He said there's no reason for him to go there now.

RESEARCH

Inspiration

The team looked to similar parks to learn from their history, structure, challenges and success. We studied analogous experiences around access, civic pride, diversity, inclusion and co-located business models to name a few. From parks to food carts, Powell's books to the PDX carpet, and Boston's Freedom Trail to Eden Park in the UK—we drew inspiration and learnings from a wide range of places. We also spoke with leaders from Balboa Park in San Diego and Forest Park Forever in St. Louis to learn from their experiences, and get some advice.



Glenstone Museum

Glenstone hires art students and art enthusiasts to be security guards and interpreters. Any staff member can answer questions and engage in artistic discussion. Visitors that drive must "pre-purchase" a free, timed ticket. People that take public transit can visit at any time.

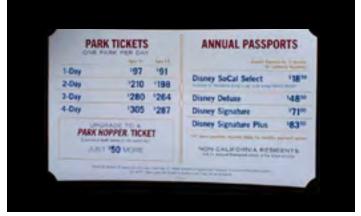


Central Park

Starting in the 1960's Central Park became neglected, broken down and a place of crime and violence. In 1980 the Central Park Conservancy formed to make the Park usable again for the public. Between 1980–2020 more than \$1 billion was spent to restore and maintain Central Park.



Five Ways to Make the Outdoors More Inclusive
In reviewing approaches to equity and inclusion in the
outdoors, this article stood out. Themes and action steps were
identified during an event with prominent outdoor experts and
advocates discussing the lack of diversity in the outdoors.
https://bit.ly/330TtWL



Disneyland

Local residents have discounted pricing to access the Parks.



Food Carts

Sites have been developed specifically for food cart pods to create a destination, leverage shared assets and deliver a better experience (think fire pits and more seating). A City of Portland study reported that food carts have a positive impact on both neighborhood life and street vitality as they provide affordable dining options, social interaction and convenience.



Iconic Access

The Getty Museum and OHSU both had parking demands they couldn't meet, yielding a branded transportation experience that people now look forward to.



Boston Freedom Trail

A 2.5 mile path through downtown Boston connects 16 historic sites—some free, some with paid entry. Marked with brick and plaques, visitors are empowered to take a self guided historic walking tour.



Eden Park

Often used as a film-set for movies, this iconic park in Cornwall, UK is an ecological theme park for visitors. Every detail is considered through the lens of environmental responsibility including power, water, food, construction, art and education. Yet even Eden Park struggles with car access and is planning to build a rail link to the site.



PDX

The Portland International Airport is famous for its carpet, but it is also recognized because of its support of local businesses, artists and people. As the primary airport, it's a shared experience for regional residents and tourists, all of whom enjoy authentic, local vendors and musicians.



Universities

Universities have distinct schools within them, some of which may develop their own brand identity; however, there is a hierarchy and relationship with the overall University to create one, unified image and stronger system overall.



"City budgets and staff
typically can't maintain
and improve a Park of
this scale. Don't wait
until there's a decline—
create roles and financial
models for sustainable
maintenance and growth."

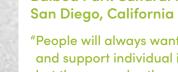






he/him Executive Director Balboa Park Cultural Partnerships San Diego, California

"People will always want to donate and support individual institutions, but there are also those that want to support the overall Park. If you ignore that, you're leaving money on the table."

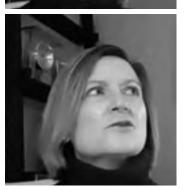


Balboa Park San Diego



"Invest in creating strong partnerships, especially with the city, with clear roles and responsibilities."





Lesley Hoffarth

she/her

President and Executive Director Forest Park Forever St. Louis, Missouri

When Lesley joined Forest Park Forever ten years ago, she expanded the organization's mission from just rebuilding the 1,300-acre park to partnering with the city to restore, sustain and maintain. That partnership, formed in 2011, clearly defined the nonprofit's role with the park.





Forest Park

INSIGHTS

Data Analysis

The following visualizations, created from Explore Washington Park intercept data, illustrate where visitors are coming from in the region (and are not), as well as visitation patterns within the Park.



The Park isn't consistently drawing visitors from across the entire region.

In the map, light green represents fewer people visiting from those areas.

SOURCES

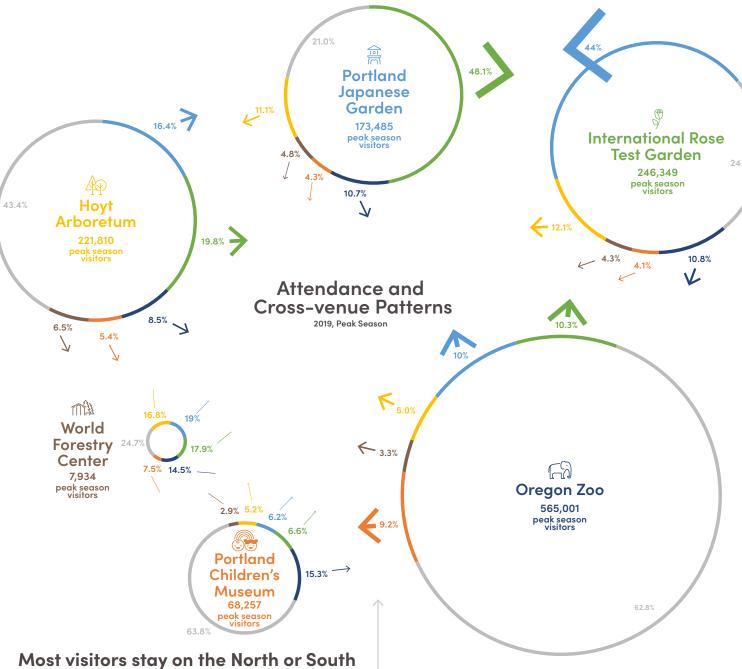
Explore Washington Park intercept surveys from 2014–2020 2019 American Community Survey, US Census Bureau 2018 Portland Region Travel Impacts report

North Side

The North Gardens are strong connectors to each other for visitors (people often go to both in a visit).

Most visitors that go to the Portland Japanese Garden and the Rose Garden are tourists.

- Tourists and couples/friends are 2x likely to take ride share or transit
 - As tourism has increased in the Portland region, food service sales and hotel accommodations have dramatically increased, but arts/entertainment/recreation have not.



Most visitors stay on the North or South side during a visit; visitors to each area have different characteristics

South Side

The Oregon Zoo attracts the highest number

of people. Oregon Zoo and Portland Children's Museum visitors are less likely to visit another institution in a visit. The Zoo, PCM and Hoyt primarily attract locals. More than half the groups that visit have kids.

- Families and caretakers
- They primarily drive
- They are most likely to get memberships.

Highest % of member are at the Zoo and Portland Children's Museum. Higher membership venues have more frequent visitors.

53

Interest

Pre-visit

Awareness

Motivation to learn

more about the Park

Relevance People need a reason to go that

makes a trip worth it.

Touring someone from out of town is a common reason to visit; however, for locals that have never been, there needs to be a strong prompt to connect and build excitement, especially to an area that has historically discriminated and excluded based on race and income.



Word of mouth is powerful when from a trusted source that knows you.

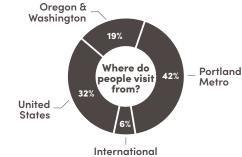
Many people express that advice or recommendations for a new experience must be based on trusting the source and level of interest.

Planning

Making a decision to visit

Not a neighborhood park For both tourists and locals, the Park is a planned destination.

The key difference in a regional park is that it takes a concerted effort to visit, unlike many neighborhood parks. Because of this, tourists and locals are more alike in how they decide and plan a visit.



Source: 2019 Explore Washington Park Intercept Survey

Logistical pains can overshadow the positives of a visit.

Uncertain parking. Expensive and multiple fees. Potential crowds. Confusing wayfinding. Limited food options. Difficult time management. All of these and more factor into planning a visit.

> Tiffany, a local, said she's , just as likely to consider a trip to the Coast as a trip to the Zoo. She says they cost about the same and require similar effort.

Cost/Value

People weigh the cognitive, emotional and financial costs when deciding to visit.

People constantly evaluate the value of a visit with the cost (which is more than only financial). Value needs to outweigh cost every time.

Seeing or hearing of the Park

Recognition

Many visitors don't know what Washington Park is, even if they know destinations within it.

"Washington Park...

is it in Washington?" ELLI, BORN & RAISED IN PORTLAND

The name, Washington Park, has lost its meaning.

Originally named City Park, the name changed to identify the Park's historic main entrance, off Washington Street (now Burnside). Furthermore, many parks around the country use the same name



Visibility

There's no way to preview the Park since it's "hidden" from adjacent streets and public spaces.

Most other large city parks in the United States, such as New York's Central Park and Forest Park in St. Louis are surrounded by city neighborhoods and streets for consistent interactions and exposure without requiring a visit.





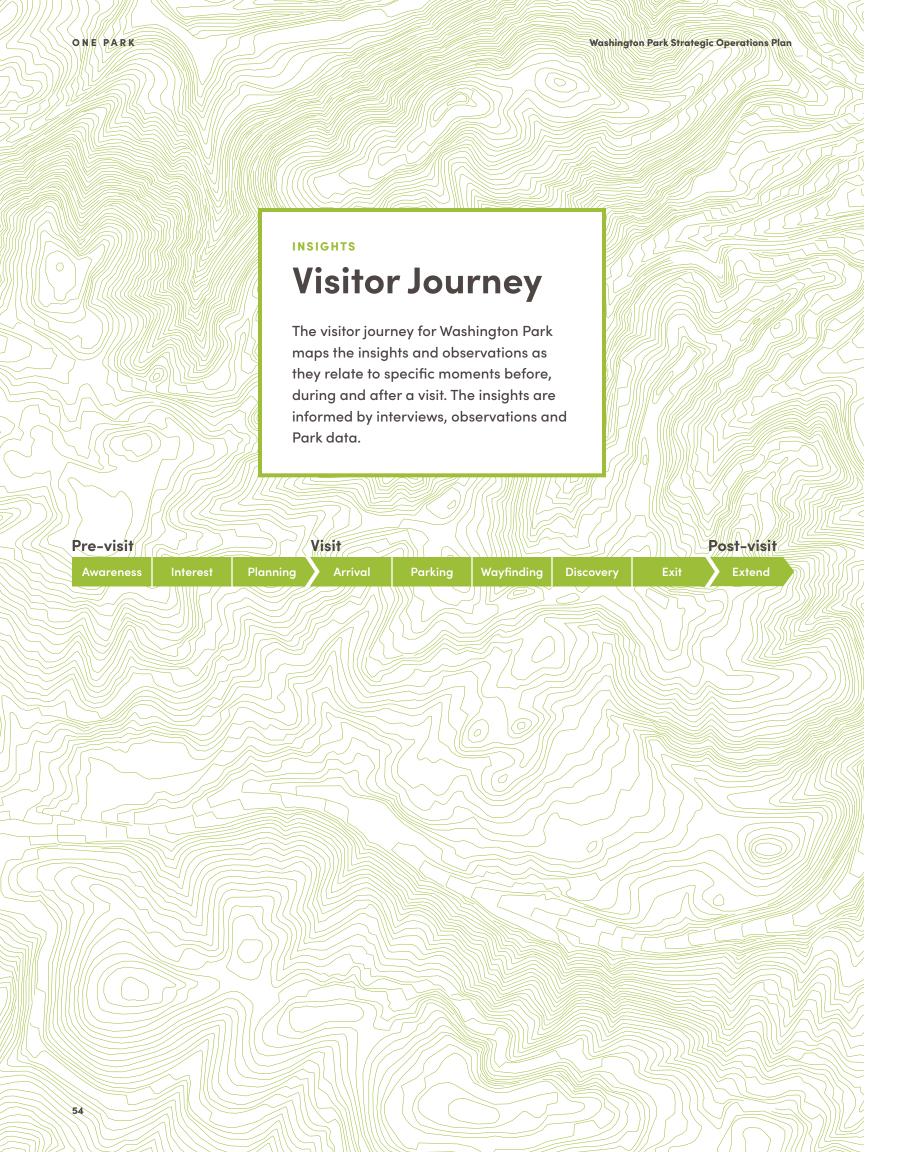




Visitors

The Park isn't consistently drawing visitors from across the entire region.

See map on page 52.



Visit

Arrival

Getting to and entering the Park

Access

It's close to the city but hard to get to.

Winding roads, hills, and discreet entrances make the Park physically more difficult and mentally further away. Access has been a challenge since the Park was first created.



Park edges

It's hard to know where the Park begins and ends.

Without clear Park boundaries, it's difficult for people to build a mental map of both where and what the Park is.





Park entrance sign located in the *middle* of the Park along SW Kinaston Drive

Transportation Most visitors drive, but about one-third arrive using other means.



How do people travel to the Park? Source: Explore Washington Park Intercept Survey

Parking

The impact cars and parking have inside the Park

Behind trend

The commitment to cars can be seen as dated and counterintuitive to the nature of the Park.

Portlanders have come to expect leadership in regards to nature, conservation, and transit in the City and the Park. The expansive South parking lots and auto congestion in the North side negatively dominate the arrival experience.



Stress

Parking is a stressful unknown, even if you've been before.

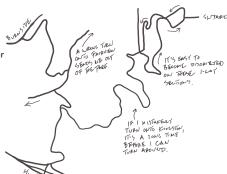
Fluctuating overflow lots, waiting as people walk to their cars, or the uncertainty of where you, the visitor, will end up if dropping people off to hopefully loop around, is stressful. The uncertainty for visitors around this aspect of the trip impacts their decision to go.

Luke said that if he's visiting on a sunny Saturday, he'd rather drive straight to the overflow lot than deal with the crowded parking lot.

Flow

When driving you're either thrown in or pushed out of the Park.

Driving around the Park to get the lay of land shoots you out into a neighborhood or on a freeway. There's no "loop road" to preview the park by car. People who see themselves as good with directions admitted to be turned around and consistently lost during a visit.



Wayfinding

Orienting yourself and finding where to go

Communication hierarchy

Inconsistent messaging and graphic systems create work and confusion.

Within the Park, one employee described the various signage as a museum of names, logos and signs of the past—more relics rather than useful guiding tools.



A missing Park center

Visitors are looking for Parkwide services and information.

The Rose Garden gift shop and Portland Japanese Garden Welcome Center are often mistaken for Washington park visitor centers, say employees that work there. There is not a Park-wide visitor resource that matches the expectations one has once inside this Park.



Internal training

Siloed institutions translate to a fragmented visitor experience.

There is not a consistent answer from the Oregon Zoo staff about the experience at the Portland Japanese Garden, and vice versa. Limited knowledge and understanding from the experts inside the park translates to visitors. Balboa Park addressed this issue with park-wide staff training, team building, branding and services.

Discovery

Learning what the Park has to offer; building a mental model

Connections

Visitors that ride the shuttle more quickly understand the Park as a whole.

The shuttle has increased visitation to multiple destinations within the Park, helping visitors to discover new places and to build a more complete mental model. How might we celebrate the connection within the Park through a signature route or mode that is a desirable experience itself?



Park Icon

The Zoo train built a larger park mental model and iconic Park experience.

There are strong emotions around the old Zoo train. Regardless of where you land on the issue, the train was an iconic symbol and experience that went beyond the Zoo to connect more of the Park. An effort that gained devout loyalty and love from past visitors. The 1981 Master Plan commended the train for connecting the North and South ends of the Park, though recommended that it be accessible without entering the Zoo.



${\bf Recommendations}$

People want to learn more about the Park, but without all the work.

A loyal zoo member told us she was aware there was more to see "up there" but didn't put the work into learning more. She wanted the Park to work like Netflix: if you like watching the elephants, you may enjoy the Koi pond in the Portland Japanese Garden.

Visitor Patterns

Most visitors stay on the North or South side during a visit; visitors to each area have different characteristics

See infographic on page 53.

Post-visit

Exit

Leaving the Park

Exit versus Explore

The Park mental model is not improved after visiting.

Walking, biking, driving and even the shuttle face barriers when trying to understand the entirety of the Park. Crowds, traffic management and circulation encourage efficient exiting over exploring.

Extend

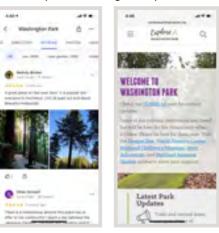
How a person is impacted beyond a visit

Park Patrons

It takes work to stay connected to the Park.

Found your happy place in the Portland Japanese Garden? Become a member before you leave. Get the newsletter. Join live Instagram stories.

Passionate about Washington Park? There are few ways to connect. Go to the website or leave a review on Google Maps. There's not even a tee shirt to buy to show support. How might we build a Washington Park community and encourage Park patrons?

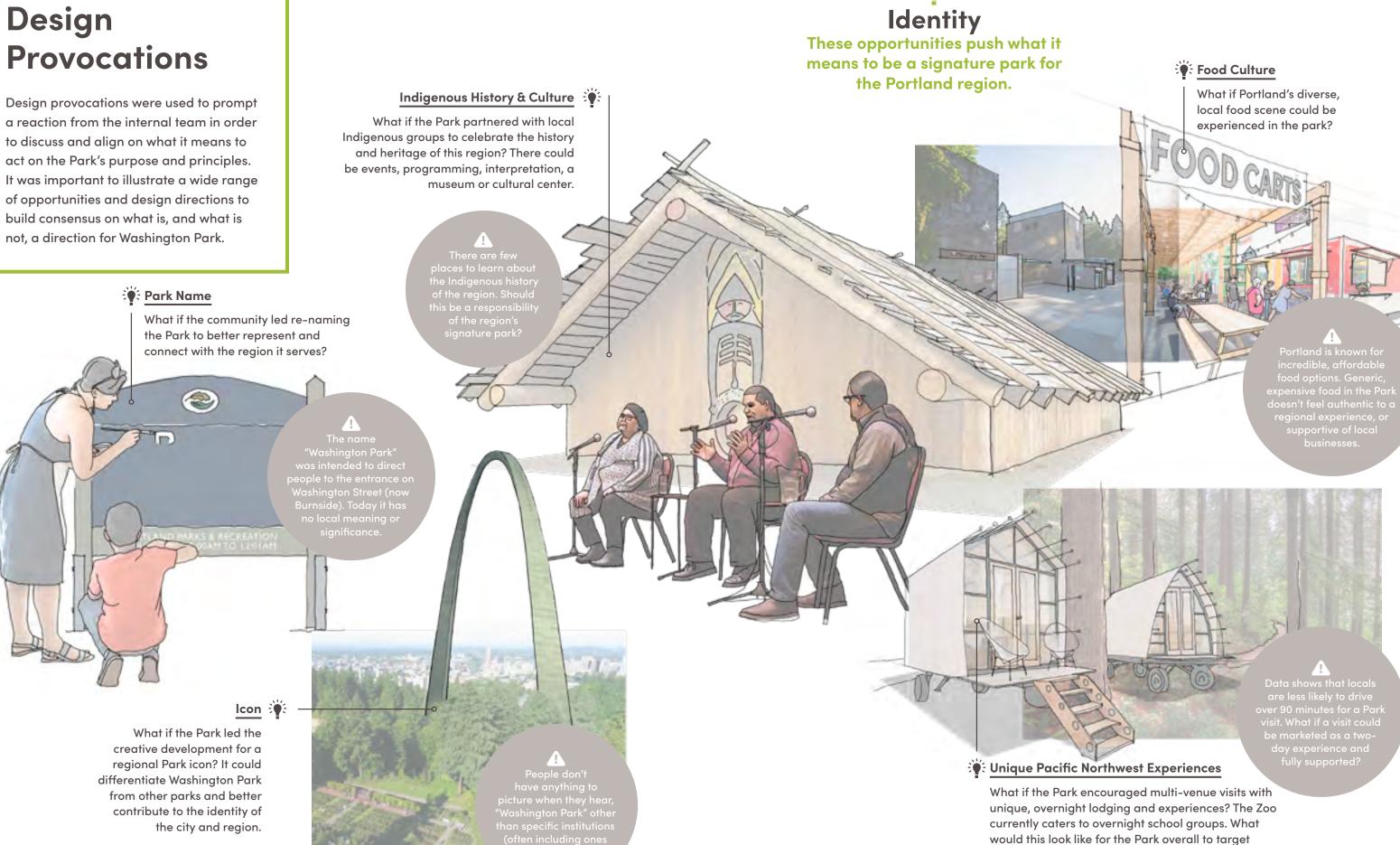


Word of mouth People love to share a good experience.

Whether it's a favorite trail, exhibit or time to see the Park, past visitors and existing patrons are strong promoters of the Park.

PROVOCATIONS

to discuss and align on what it means to act on the Park's purpose and principles. of opportunities and design directions to build consensus on what is, and what is



longer stays?





What if the Park hosted events that represented diversity and regional pride?

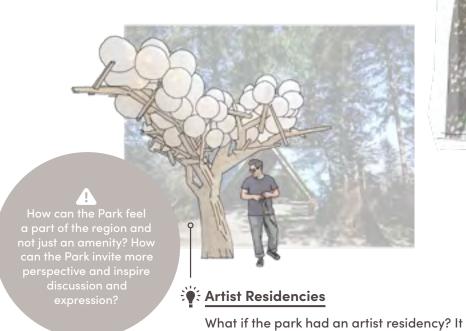
could offer exclusive access throughout the

Park to both people and nature and further

support the Park's purpose.



These ideas pushed the team to identify the various ways to address inclusion and access beyond admission cost.



Burnside Entrance

What if the Burnside Entrance was designed as the "front door" to the Park? A prominent, visible and accessible place for the public to experience the Park while feeling in control and safe.

"Underserved"
communities are simply not
included in ways to make the
Park relevant for them. Many felt
there wasn't a reason to go, and
there wasn't an invitation from
sources they knew and trusted—
which is necessary to feel safe
going to this area and a
public park they have
never visited.

Board, Staff, and Partners

What if the Park invited new Board Members, hired staff and built new Partnerships to include more perspectives and diversity in Park decision making and development?

A mom of 3 told us that
a trip to the Oregon Zoo is a
"\$150 event." That's simply not
affordable for many locals. It's
not just the Oregon Zoo, all the
costs are high inside the Park.
Should visiting the signature
regional park be a right
or a privilege?



Flex Ticker

Go straight to the
admission window with
this ticker

this ticker

and the straight to the
admission of the straight
the s

Local Discounts

What if locals could access the Park at a discounted rate? Through a local pass? Local days? Entry and food pass?



What if the community were true partners in developing and leading programming in the Park?

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ONE PARK Washington Park Strategic Operations Plan Part 2

Visitor-Centered

Visitor experience is a top priority to all the institutions and internal team members; however, addressing a holistic experience for One Park proved a big opportunity.

Visitor Center Visitor Center

What if the Park prioritized visitor centers as an introduction to the Park, a place to speak with experts, and learn about the unique experiences available?



Consistent Wayfinding System

What if wayfinding had a clear hierarchy of communication throughout the entire Park, like a University Campus?

Λ

The Park feels like an archival collection of signs rather than an intentional and streamlined system to empower visitors to explore. The signage today assumes people have knowledge of the Park. We need to design for people who have never visited before.

: Iconic & enjoyable entry experience

What if we could start a positive visitor experience at the entry to the Park? What it we create an equitable and desirable entry sequence, similar to the Getty Museum tram or OHSU aerial tram?

Timed Ticketing

What if timed ticketing became the standard to help with crowds and visitor planning?

imed Entry Ticket 1 2021 1/7



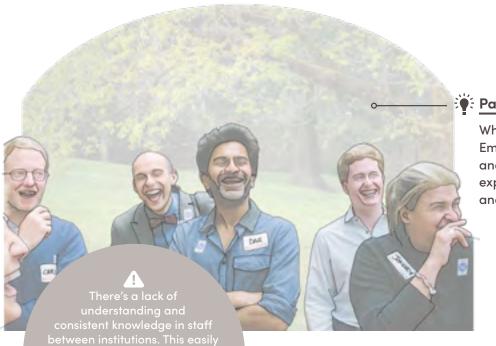
Multi-use Park-wide path

What if the Park was thought of as a small town with several hubs to help visitors build a mental model and encourage visits to multiple areas?



INTERNATIONAL ROSE TEST GARDEN
HISTORIC CITY PARK

ARK



Park wide training and team building

What if there was an annual Park
Employee day to celebrate employees
and immerse them in the various
experiences to build expertise
and connections?



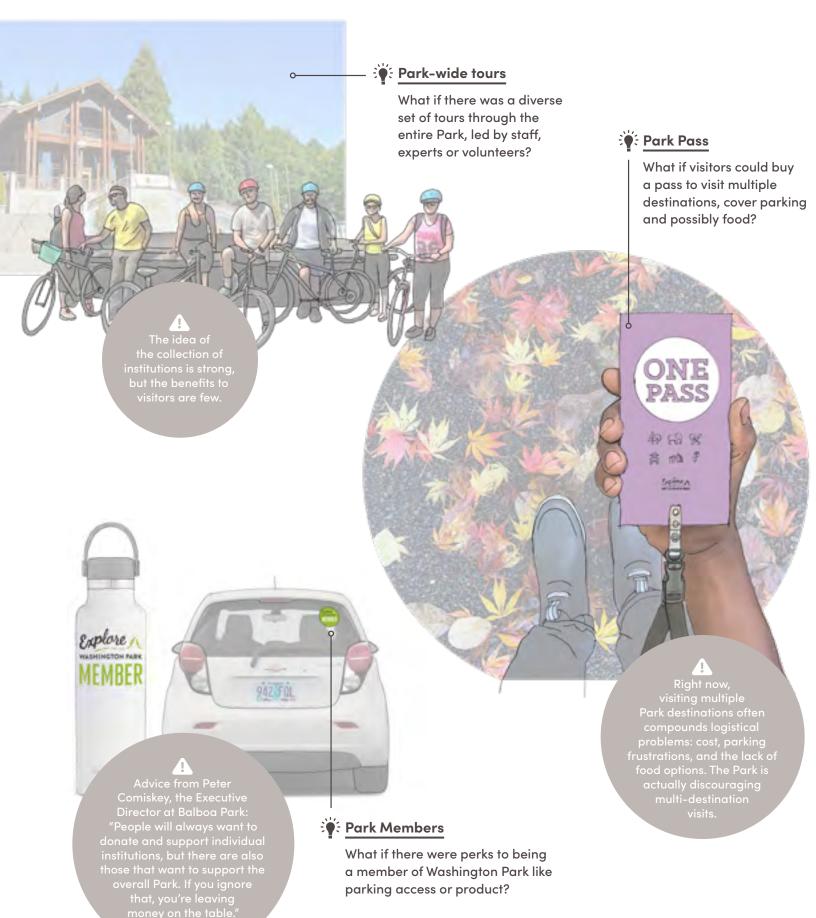
Washington Park's biggest asset is its unique offering of multiple world-class destinations within the Park. With a focus on One Park, we looked for opportunities to reinforce the collaborative nature of the Park for internal staff and visitors.

One long-time
member to the Oregon
Zoo asked, "The Zoo
should know me pretty
well by now. Can't they
make recommendations
of things I would like
elsewhere in
the Park?"

Cross-institutional recommendations

What if visitors received personalized recommendations for other experiences in the Park based on their visitation behaviors and interests?





 \mathbf{c}

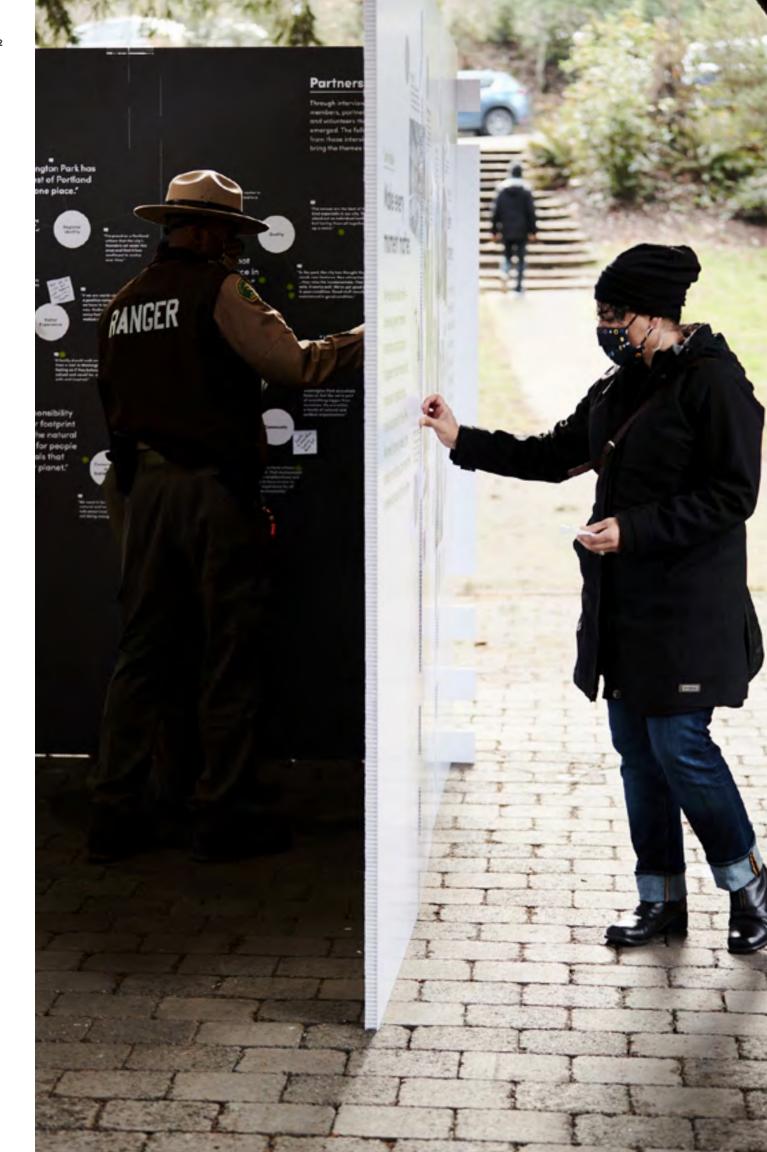
WORKSHOPS

One Park, One Team

The success of this project depended on meaningful collaboration between the institutions and partners.

The challenge of a global pandemic on individuals, the institutions and the Park did not prevent the team from contributing to make a better future for the Park. The team prioritized this work and made space to contribute meaningfully. The following pages highlight some interactions from physical and virtual workshops that built consensus and direction for this One Park and team.







Project Process



















